



INDIANA DEPARTMENT OF TRANSPORTATION

100 North Senate Avenue
Room N642
Indianapolis, Indiana 46204

PHONE: (317) 234-5168

Eric Holcomb, Governor
Joe McGuinness, Commissioner

January 30, 2020

This letter was sent to the listed parties.

RE: Dual Review Project: I-65/I-70 North Split Interchange Reconstruction Project
(Designation (Des.) Numbers (Nos.) 1592385 & 1600808)
IDNR DHPA No. 21534
Section 106 Update Memo #9

Dear Consulting Party,

The Indiana Department of Transportation (INDOT) with funding from the Federal Highway Administration (FHWA) proposes to proceed with the I-65/I-70 North Split Interchange Reconstruction Project (North Split Project) in the City of Indianapolis, Marion County (Des. Nos. 1592385 & 1600808). HNTB Corporation is under contract with INDOT to advance the environmental documentation for the referenced project.

Project Location

The proposed undertaking includes the I-65/I-70 North Split interchange; south along I-65/I-70 to the Washington Street interchange; the portion of I-65 west of the North Split interchange to approximately Alabama Street (to Illinois Street along 11th and 12th Streets); and, the portion of I-70 east of the North Split interchange to approximately the bridge over Valley Avenue (west of the Keystone Avenue/Rural Street interchange) in downtown Indianapolis, Marion County, Indiana. It is within Center Township, Beech Grove United States Geological Survey (USGS) Topographic Quadrangle, in Section 36, Township 16N, Range 3E; Sections 1 and 12, Township 15N, Range 3E; and Section 31, Township 16N, Range 4E.

State Certificate Approval Dual Review Process

Please note that per the permanent rule issued by the Indiana Department of Natural Resources (IDNR) effective August 14, 2013 (312 IAC 20-4-11.5), INDOT is requesting that this project be subjected to “dual review”; that is, reviewed by the Division of Historic Preservation and Archaeology (DHPA) simultaneously under 54 U.S.C. 306108 (Section 106) and IC 14-21-1-18 (Indiana Preservation and Archaeology Law dealing with alterations of historic sites and structures requiring a Certificate of Approval).

The following change should be made to the consulting parties list for processing the dual review submission:

- Mr. Gavin Thomas has replaced Mr. Isaac Bamgbose as the Hendricks Commercial Properties representative.

Contact information for consulting parties is included in Attachment A.

Noise Barrier Update

INDOT has carefully considered the results of benefited noise receptor survey responses, concerns from the State Historic Preservation Officer and Section 106 consulting parties, as well as the noise-minimizing elements that will be included in the project (“Next Generation Pavement” grooving, continuous reinforced concrete pavement, jointless concrete bridges, and concrete safety barrier). INDOT is making a preliminary recommendation that Noise Barriers 3E and 3W be constructed. INDOT is making a preliminary recommendation that Noise Barriers 4, 5, and 7 not be constructed. Not constructing Noise Barriers 4, 5, and 7 is considered an avoidance and minimization measure as part of the Section 106 consultation process and mitigation measures for the noise barriers will not be developed unless that recommendation is changed. Please see Attachment B for a map of the noise barrier locations.

The final recommendation will be made in the Environmental Assessment. Noise Barriers 3E and 3W will be re-evaluated during the design phase. If during final design it has been determined that conditions have changed such that noise abatement is not feasible and reasonable, the noise barriers might not be provided.

Design Modifications

Subsequent to the publication of the North Split Section 106 800.11(e) Documentation, there have been some design modifications for the project. The modifications are largely in response to INDOT and FHWA technical review comments or for maintenance of traffic during construction. These modifications are minor in scope and within the existing right-of-way. Due to the nature of the modifications and the existing urban, developed setting, the modifications will not alter the characteristics of a historic property that qualify it for inclusion in the National Register in a manner that would diminish the integrity of the property’s location, design, setting, materials, workmanship, feeling, or association. No changes to the effect findings documented in the Section 106 800.11(e) Documentation are recommended. In the interest of transparency, INDOT and FHWA are describing the modifications for consulting party review and comment. The design modifications are listed below.

Bridge Elevation Changes

The following bridge elevation changes differ from those described in the Section 106 800.11(e) Documentation. The total anticipated bridge elevation changes, including both the new modifications and those identified previously, are shown in updated Figure 4 from the Section 106 800.11(e) Documentation in Attachment C.

- 10th Street – The Section 106 800.11(e) Documentation stated the interstate bridges over 10th Street would be four feet taller than the existing bridges. This is correct for the western-most bridge carrying southbound I-65 and westbound I-70 to the collector-distributor road. However, the eastern-most bridge over 10th Street, which carries I-65 northbound, will be nine feet taller than the existing bridge. Nine feet is the maximum difference between the existing and proposed bridges over 10th Street.
- St. Clair Street - The Section 106 800.11(e) Documentation stated the interstate bridges over St. Clair Street would be three feet taller than the existing bridges. This is correct for the eastern-most bridge carrying I-65 northbound. However, the western-most bridge over St. Clair Street, which carries the collector-distributor road, will be five feet taller than the existing bridge. Five feet is the maximum difference between the existing and proposed bridges over St. Clair Street.

Roadway Changes

The following roadway changes differ from those described in the Section 106 800.11(e) Documentation. Roadway changes are shown on maps in Attachment D.

- Guardrail has been added to the earthen section of the Pennsylvania Street exit ramp from approximately the parking lot west of Delaware Street to Pennsylvania Street (Attachment D-1).

- The proposed edge of shoulder along the earthen section of the Delaware Street entrance ramp will be 2 feet closer to the Saint Joseph Neighborhood Historic District. Guardrail has also been added to this section (Attachment D-1).
- Within the interchange near the bridge over College Avenue, the I-65 northbound ramp shoulder edge will be approximately 12 feet north of what was shown in the Section 106 800.11(e) Documentation (Attachment D-2).
- East of Commerce Avenue, the south edge of the I-70 eastbound shoulder will be approximately 10 feet beyond what was shown in the Section 106 800.11(e) Documentation (Attachment D-3). The proposed edge of shoulder will now be 830 feet from the closest point of the Indianapolis Park and Boulevard System Historic District. It was shown as 838 feet away previously. The proposed edge of shoulder will now be 526 feet from the closest point of the Windsor Park Neighborhood Historic District. It was shown as 539 feet away previously.
- Near St. Clair Street, the west edge of shoulder for the collector-distributor road will be 1.5 to 2 feet beyond what was shown in the Section 106 800.11(e) Documentation (Attachment D-4). In addition, the east edge of shoulder for I-65 northbound will be approximately 4.5 feet beyond what was shown in the Section 106 800.11(e) Documentation (Attachment D-4).
- Along the east and west sides of the interstates, from north of Michigan Street to the Ohio Street exit ramp, the edge of shoulders will be 2 feet beyond what was shown in the Section 106 800.11(e) Documentation (Attachment D-5). The edge of shoulder will be 2 feet closer to the Lockerbie Square Historic District.
- The pavement along Ohio Street/Pine Street from College Avenue to approximately New York Street will be reconstructed and road alignment shifted slightly to the northwest (Attachment D-6).
- Along the east side of the I-65/I-70 northbound, from south of the Ohio Street/CSX Railroad bridge to southern limits of the project, the east edge of shoulder will be 2 feet beyond what was shown in the Section 106 800.11(e) Documentation (Attachment D-6). The edge of shoulder will be 2 feet closer to the Holy Cross Historic District.

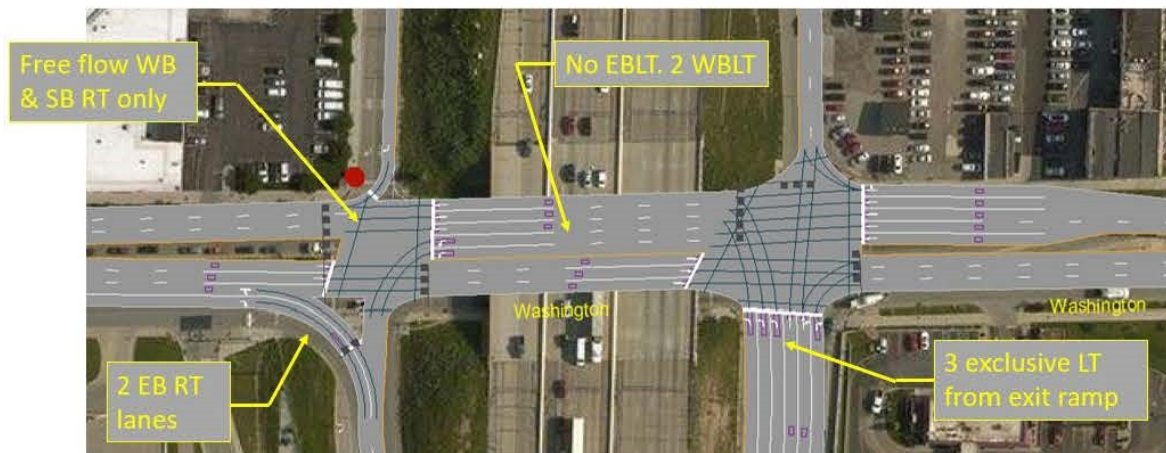
Temporary Maintenance of Traffic Improvements

Temporary improvements will be made at Washington Street and the interstate exit and entrance ramps to improve traffic flow during construction. All work will be within the existing pavement area. No work to outside curbs will be completed. Portions of the concrete triangular median in the southwest quadrant will be removed to allow for an additional entrance lane to the interstate. Lanes will be re-stripped and bags will be placed over traffic signal heads. These changes will be removed after construction.

The following changes will occur:

- Motorists on Davidson Street will only be able to turn right onto Washington Street. These traffic signals will be covered with bags, and traffic on Davidson Street will be controlled with a stop sign.
- The eastbound left-turn lane from Washington Street onto Pine Street will be converted into a second westbound left-turn lane from Washington Street to southbound I-65/I-70. This will require removing concrete from the existing concrete triangular median to accommodate dual left turns.
- The right-most through lane for eastbound Washington Street will be converted into a shared through/right lane for entry onto southbound I-65/I-70. This will require removing concrete from the existing concrete triangular median to accommodate dual right turns.
- The existing configuration on the northbound I-65/I-70 exit ramp to Washington Street consists of two left-turn lanes, one shared left/through lane, one shared through/right lane, and one right-turn lane. The shoulders on this exit ramp to Washington Street will be narrowed to accommodate an additional lane on

the ramp. The proposed configuration will include three left-turn lanes, one through lane, one shared through/right lane, and one right-turn lane.



Next Steps

INDOT will review consulting party comments on Section 106 Update Memo #8, Section 106 800.11(e) Documentation, and mitigation ideas. INDOT may modify mitigation ideas based on consulting party comments and will incorporate them into a Draft Memorandum of Agreement (MOA). It is anticipated the Draft MOA will be sent to consulting parties for a 30-day comment period near the end of February 2020. A consulting party meeting is anticipated to be held in March 2020 to discuss the Draft MOA.

Please review the information and comment within 30 calendar days of receipt. For questions concerning specific project details, you may contact Kia Gillette of HNTB Corporation at 317-636-4682 or kgillette@hntb.com. All future responses regarding the proposed project should be forwarded to HNTB Corporation at the following address:

Kia Gillette
Environmental Project Manager
HNTB Corporation
111 Monument Circle
Indianapolis, Indiana 46204
kgillette@hntb.com

Tribal contacts may contact Shaun Miller at smiller@indot.in.gov or 317-233-6795 or Michelle Allen at FHWA at michelle.allen@dot.gov or 317-226-7344.

Sincerely,

A handwritten signature in black ink, appearing to read 'Anuradha', with a horizontal line underneath.

Anuradha V. Kumar, Manager
Cultural Resources Office
Environmental Services

Enclosures:

Attachment A - Consulting Parties List & Contact Information

Attachment B – Noise Barrier Recommendations Map

Attachment C – Bridge Elevation Changes (Updated Figure 4 from Section 106 800.11(e) Documentation)

Attachment D – Roadway Change Maps

Distribution List:

Chad Slider, IDNR-Division of Historic Preservation and Archaeology
Wade Tharp, IDNR-Division of Historic Preservation and Archaeology
Marsh Davis, Indiana Landmarks
Mark Dollase, Indiana Landmarks
Chad Lethig, Indiana Landmarks & Historic Urban Neighborhoods of Indianapolis
Alesha Cerny, National Park Service, Midwest Region
Marjorie Kienle, Historic Urban Neighborhoods of Indianapolis
Garry Chilluffo, Historic Urban Neighborhoods of Indianapolis
Meg Purnsley, Indianapolis Historic Preservation Commission
Brad Beaubien, Indianapolis Department of Metropolitan Development
Melody Park, Indianapolis Department of Public Works
Garry Elder, Old Northside Neighborhood Association
Nancy Inui, Old Northside Neighborhood Association
Travis Barnes, Old Northside Neighborhood Association
Hilary Barnes, Old Northside Neighborhood Association
Charles Hyde, Benjamin Harrison Presidential Site
Mark Godley, St. Joseph Historic Neighborhood Association
Shawn Miller, Chatham Arch Neighborhood Association
Jeffrey Christoffersen, Lockerbie Square People's Club
Jen Eamon, Windsor Park Neighborhood Association
Jen Higginbotham, Holy Cross Neighborhood Association
Pat Dubach, Holy Cross Neighborhood Association
Kelly Wensing, Holy Cross Neighborhood Association
Jason Rowley, Holy Cross Neighborhood Association
Crystal Rehder, Cottage Home Neighborhood Association
Jim Jessee, Cottage Home Neighborhood Association
Meg Storrow, Massachusetts Avenue Merchants Association
Ruth Morales, Mayor's Neighborhood Advocate, Area 10
Gavin Thomas, Hendricks Commercial Properties
David Hittle, NESCO Land Use
Jon Berg, John Boner Neighborhood Centers
Patricia and Charles Perrin, Property Owners
Desiree Calderella, Fountain Square Neighborhood Association
Jordan Ryan, North Square Neighborhood Association
Joe Jarzen, Keep Indianapolis Beautiful, Inc.
Luke Leising, Property Owner
Mark Beebe, American Institute of Architects
Glenn Blackwood, Fletcher Place Neighborhood Association
Jim Lingenfelter, Southeast Neighborhood Land Use Committee
Amina Pierson, Martindale Brightwood Community Development Corporation
Paul Knapp, Interstate Business Group

Betsy Merritt, National Trust for Historic Preservation
Sarah Stokely, Advisory Council on Historic Preservation
Mandy Ranslow, Advisory Council on Historic Preservation
Sandy Cummings, Property Owner
Denise Halliburton, Old Near Westside/Ransom Place
Chelsea Humble, Riley Area Development Corporation
Diane Hunter, Miami Tribe of Oklahoma

Section 106 Update Memo #9

Attachment A

**Consulting Parties List
& Contact Information**

I-65/I-70 North Split Interchange Reconstruction
Des. Nos. 1592385 & 1600808
Consulting Parties List (1/23/2020)

Organization	Contact Name	Title	E-Mail
IDNR-Division of Historic Preservation and Archaeology	Chad Slider	Deputy State Historic Preservation Officer	CSlider@dnr.IN.gov
IDNR-Division of Historic Preservation and Archaeology	Wade Tharp	Archaeologist	WTharp1@dnr.IN.gov
Indiana Landmarks	Mark Dollase	Vice President of Preservation Services	mdollase@indianalandmarks.org
Indiana Landmarks	Marsh Davis	President	mdavis@indianalandmarks.org
National Park Service, Midwest Region	Alesha Cerny	Historian/Cultural Resources	alesha_cerny@nps.gov
Historic Urban Neighborhoods of Indianapolis	Marjorie Kienle		mlkienle@indy.rr.com
Historic Urban Neighborhoods of Indianapolis	Garry Chilluffo		garry@chilluffo.com
Historic Urban Neighborhoods of Indianapolis/Indiana Landmarks	Chad Lethig	Secretary/Indianapolis Preservation Coordinator	clethig@indianalandmarks.org
Indianapolis Historic Preservation Commission	Meg Purnsley	Administrator, Indianapolis Historic Preservation Commission/City of Indianapolis	Meg.Purnsley@indy.gov
Indianapolis Department of Metropolitan Development	Brad Beaubien	Principal Planner	Brad.Beaubien@indy.gov
Indianapolis Department of Public Works	Melody Park	Chief Engineer	Melody.Park@indy.gov
Old Northside Neighborhood Association	Garry Elder	President	eldergarry@sbcglobal.net
Old Northside Neighborhood Association	Nancy Inui		nsinui@ameritech.net
Old Northside Neighborhood Association	Travis Barnes		travis@hoteltangowhiskey.com

I-65/I-70 North Split Interchange Reconstruction
Des. Nos. 1592385 & 1600808
Consulting Parties List (1/23/2020)

Organization	Contact Name	Title	E-Mail
Benjamin Harrison Presidential Site	Charles A. Hyde	President and CEO	chyde@bhpsite.org
St. Joseph Historic Neighborhood Association	Mark Godley	President	mgodley@chestnut.org
Chatham Arch Neighborhood Association	Shawn Miller	President	canaindy@gmail.com
Lockerbie Square People's Club	Jeffrey Christoffersen		jeff@thechristoffersens.com
Windsor Park Neighborhood Association, Inc.	Jen Eamon	President	wearewindsorpark@gmail.com
Holy Cross Neighborhood Association	Jen Higginbotham		Jen_Higginbotham@yahoo.com
Holy Cross Neighborhood Association	Pat Dubach		pdubach@redev.net
Holy Cross Neighborhood Association	Kelly Wensing		kellywensing@gmail.com
Holy Cross Neighborhood Association	Jason Rowley		jrowley@hanson-inc.com
Cottage Home Neighborhood Association	Crystal Rehder	President, Cottage Home Neighborhood Indianapolis	cottagehomeneighborhood@gmail.com
Cottage Home BOD	Jim Jessee		jamesjessee102@gmail.com
Massachusetts Avenue Merchants Association	Meg Storrow		storrow@storrowkinsella.com
Mayor's Neighborhood Advocate, Area 10	Ruth Morales		ruth.morales@indy.gov
Hendricks Commercial Properties	Gavin Thomas	Vice President of Development	Gavin.Thomas@hendricksgroup.net
NESCO Land Use	David Hittle		davidhittle@gmail.com
Fountain Square Neighborhood Association	Desiree Calderella	President	fsna1835@gmail.com
John Boner Neighborhood Centers	Jon Berg	IndyEast Promise Zone Director	jberg@jbncenters.org

I-65/I-70 North Split Interchange Reconstruction
Des. Nos. 1592385 & 1600808
Consulting Parties List (1/23/2020)

Organization	Contact Name	Title	E-Mail
Property Owners	Patricia and Charles Perrin		pperrin@indy.rr.com
North Square Neighborhood Association	Jordan Ryan		jordanblairryan@gmail.com
Keep Indianapolis Beautiful, Inc.	Joe Jarzen	Vice President of Program Strategy	jjarzen@kibi.org
Property Owner	Luke Leising		luke@guidondesign.com
American Institute of Architects	Mark Beebe		mbeebe@lancerbeebe.com
Fletcher Place Neighborhood Association, Inc.	Glenn Blackwood		glennblackwood@gmail.com
Southeast Neighborhood Land Use Committee	Jim Lingenfelter		jimlingenfelter@five2fivedesign.com
Martindale Brightwood Community Development Corporation	Amina Pierson	Executive Director	apierson@mbcdc.org
Interstate Business Group	Paul Knapp		pknapp@yandl.com
National Trust for Historic Preservation	Betsy Merritt	Deputy General Council	emerritt@savingplaces.org
Advisory Council on Historic Preservation	Sarah Stokely	Program Analyst	sstokely@achp.gov
Advisory Council on Historic Preservation	Mandy Ranslow	FHWA Liaison/Program Analyst	mranslow@achp.gov
St. Joseph Neighborhood Property Owner	Sandy Cummings		sandycummings2003@yahoo.com
Old Near Westside/Ransom Place	Denise Halliburton		d_halliburton@hotmail.com
Old Northside Neighborhood Association	Hilary Barnes		hitalyor09@gmail.com
Riley Area Development Corporation	Chelsea Humble	North Mass Program Manager	chelsea.humble@rileyarea.org
Tribes			
Miami Tribe of Oklahoma	Diane Hunter	THPO	dhunter@miamination.com

Section 106 Update Memo #9

Attachment B

**Noise Barrier Preliminary
Recommendations Map**



Pennsylvania St

Delaware St

Alabama St

Central Ave

College Ave

College Ave

College Ave

4

65

3

10th St

St Clair St

Michigan St

Vermont St

New York St

Ohio St

E Market St

Washington St

7A

7B

65

70

Pine St

3W

70

3E

Commerce Ave

10th St

PROJECT OVERVIEW MAP

NOISE BARRIER RECOMMENDED

NOISE BARRIER NOT RECOMMENDED

PAVEMENT

BRIDGE

CSX RAILROAD



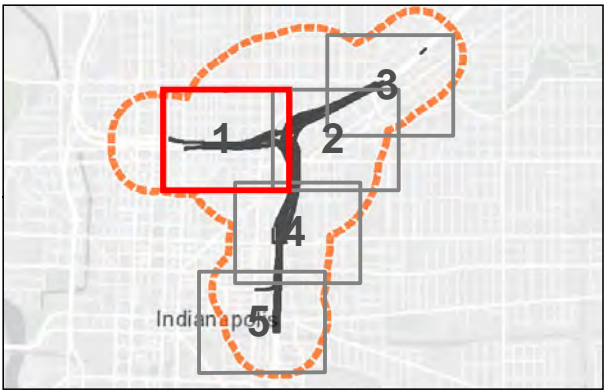
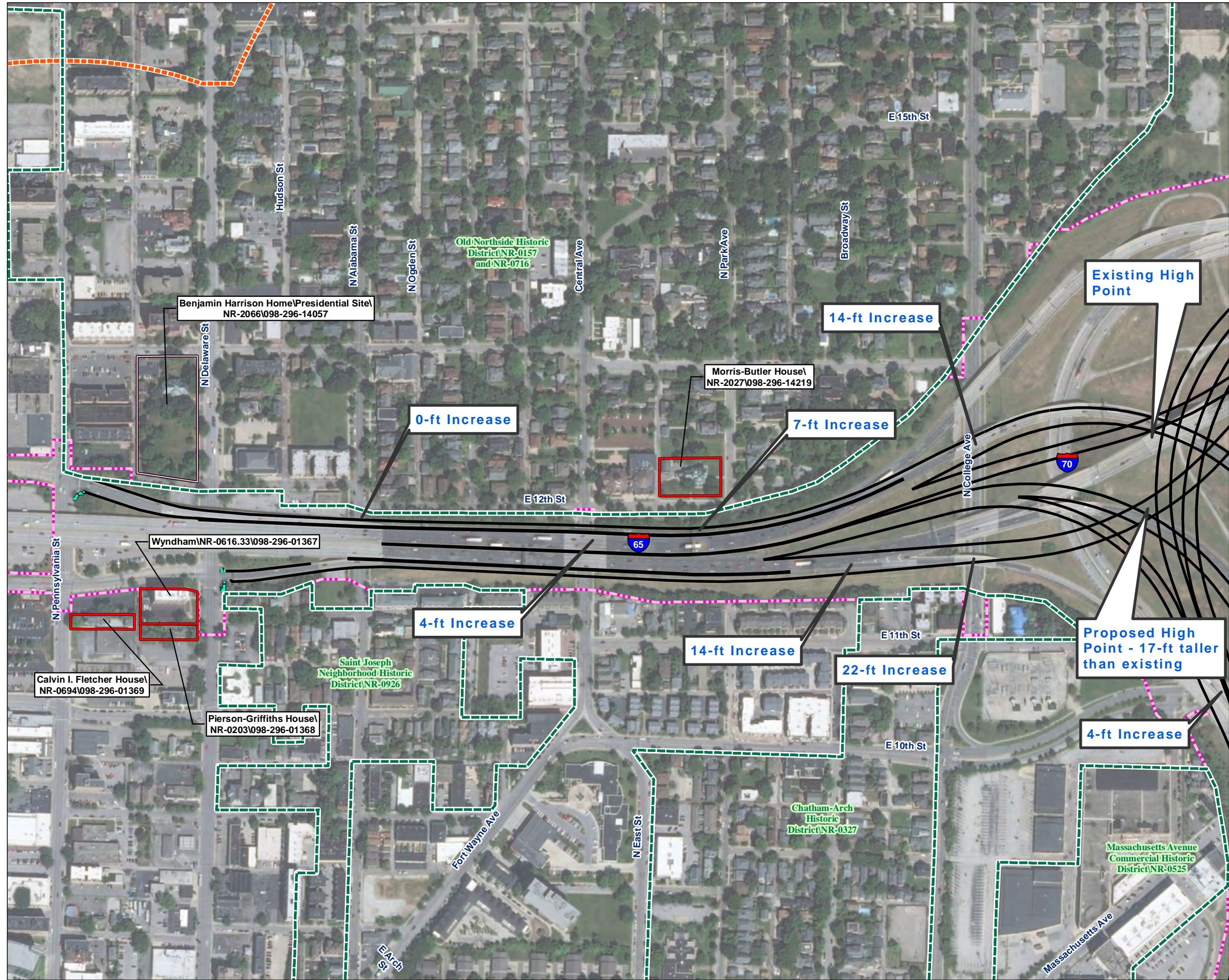
01-15-2020

Section 106 Update Memo #9

Attachment C

Bridge Elevation Changes

(Updated Figure 4 from Section 106 800.11(e) Documentation)



- North Split Project APE
- Proposed Shoulders Edge
- Proposed Sidewalk Back
- Proposed Project Limits
- National Historic Landmark
- NRHP Listed Property
- NRHP/IRHSS listed Historic District

Note: Only the affected properties/historic districts are displayed on this map.

Base: Aerial photograph 2017

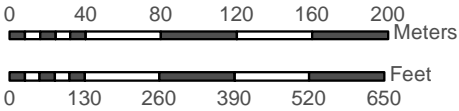
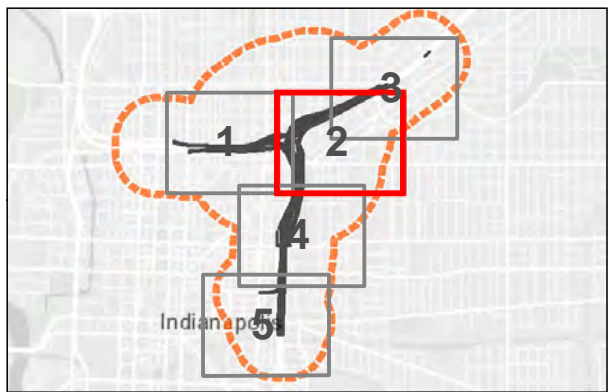
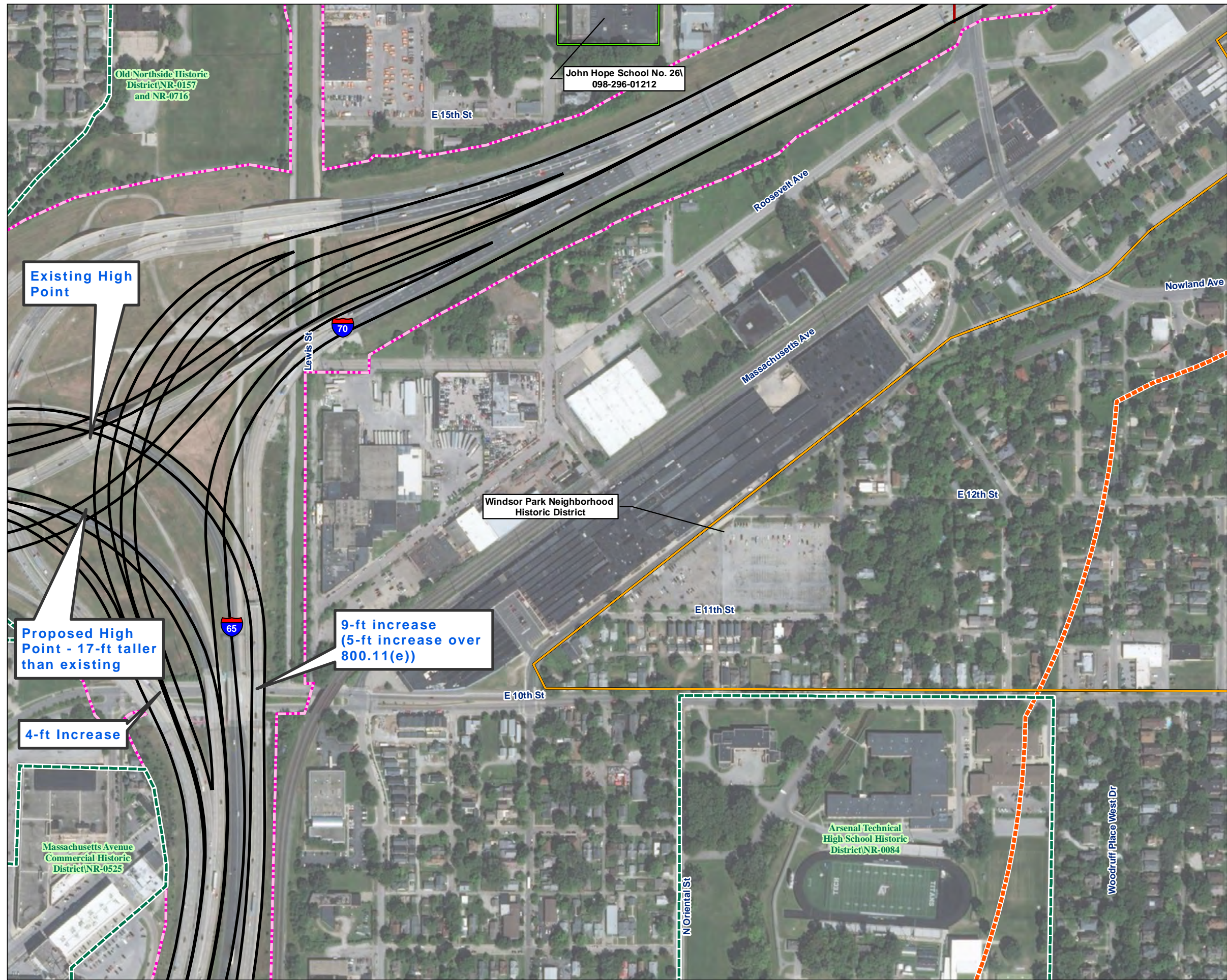


Figure 4 **Sheet 1 of 5**
Aerial photograph showing anticipated elevation changes of the North Split Project. (5 Sheets)



- North Split Project APE
- Proposed Bridge
- Proposed Shoulders Edge
- Proposed Project Limits
- NRHP eligible
- NRHP eligible Historic District
- NRHP/IRHSS listed Historic District

Note: Only the affected properties/historic districts are displayed on this map.

Base: Aerial photograph 2017

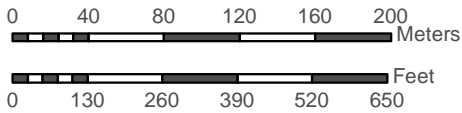
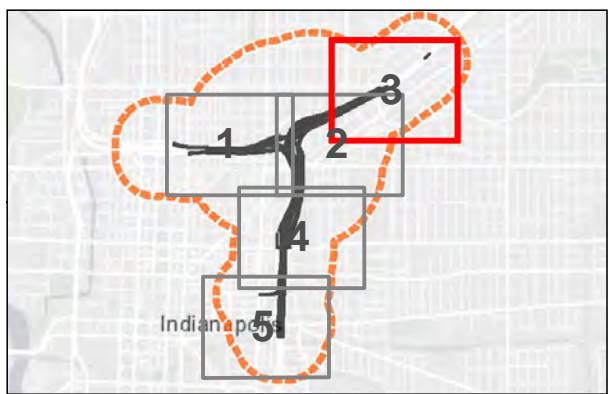
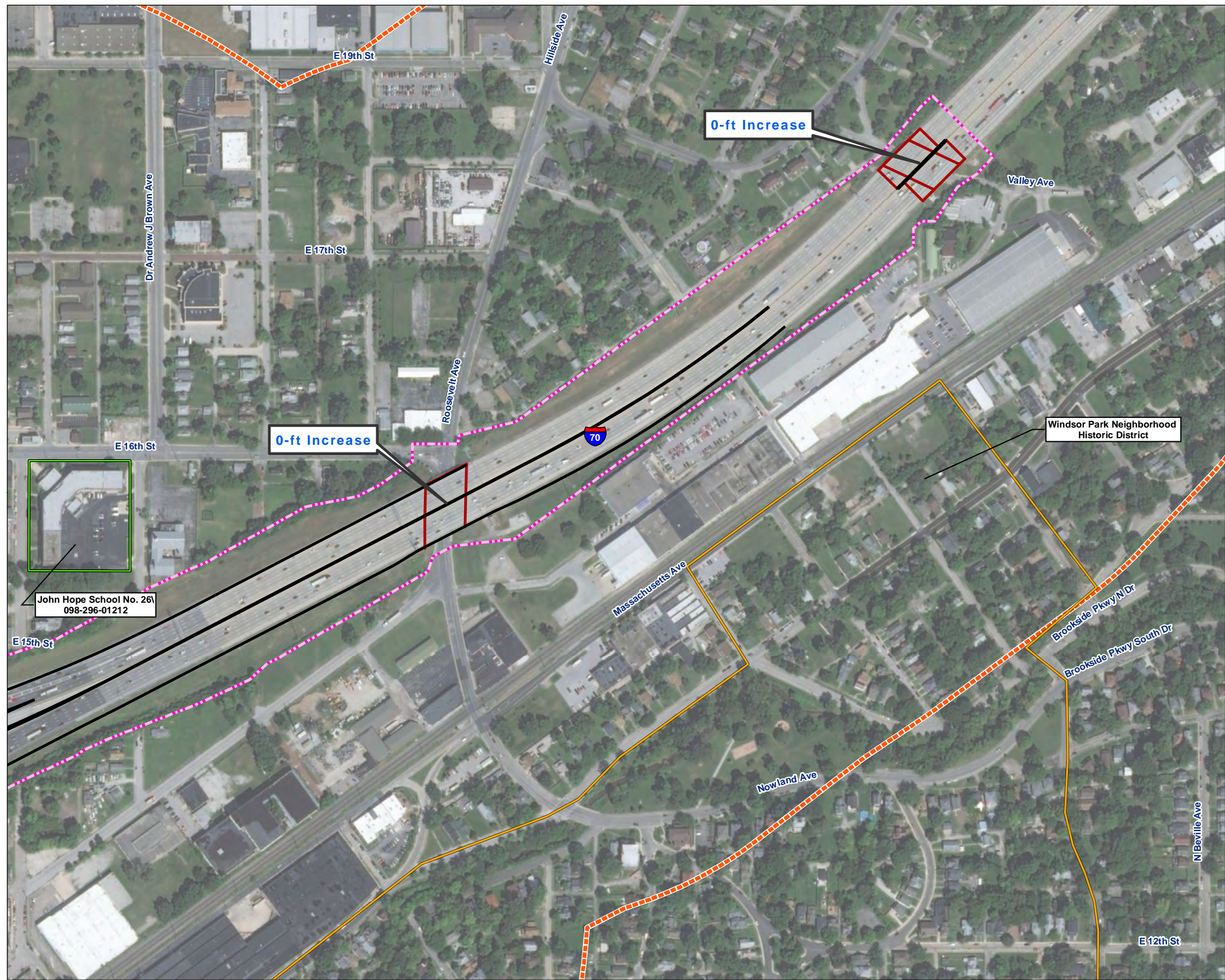


Figure 4 **Sheet 2 of 5**
Aerial photograph showing anticipated elevation changes of the North Split Project. (5 Sheets)



- North Split Project APE
- Proposed Bridge
- Proposed Shoulders Edge
- Proposed Project Limits
- NRHP eligible
- NRHP eligible Historic District

Note: Only the affected properties/historic districts are displayed on this map.

Base: Aerial photograph 2017

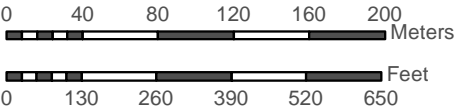
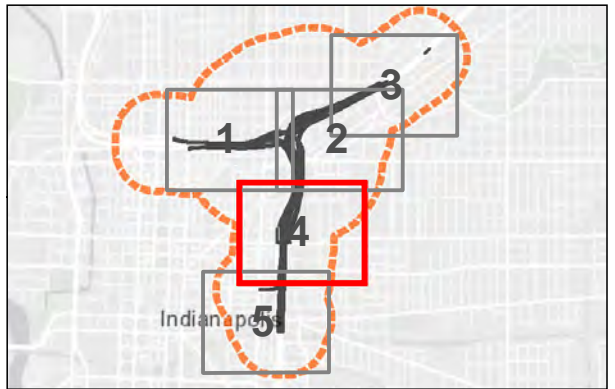
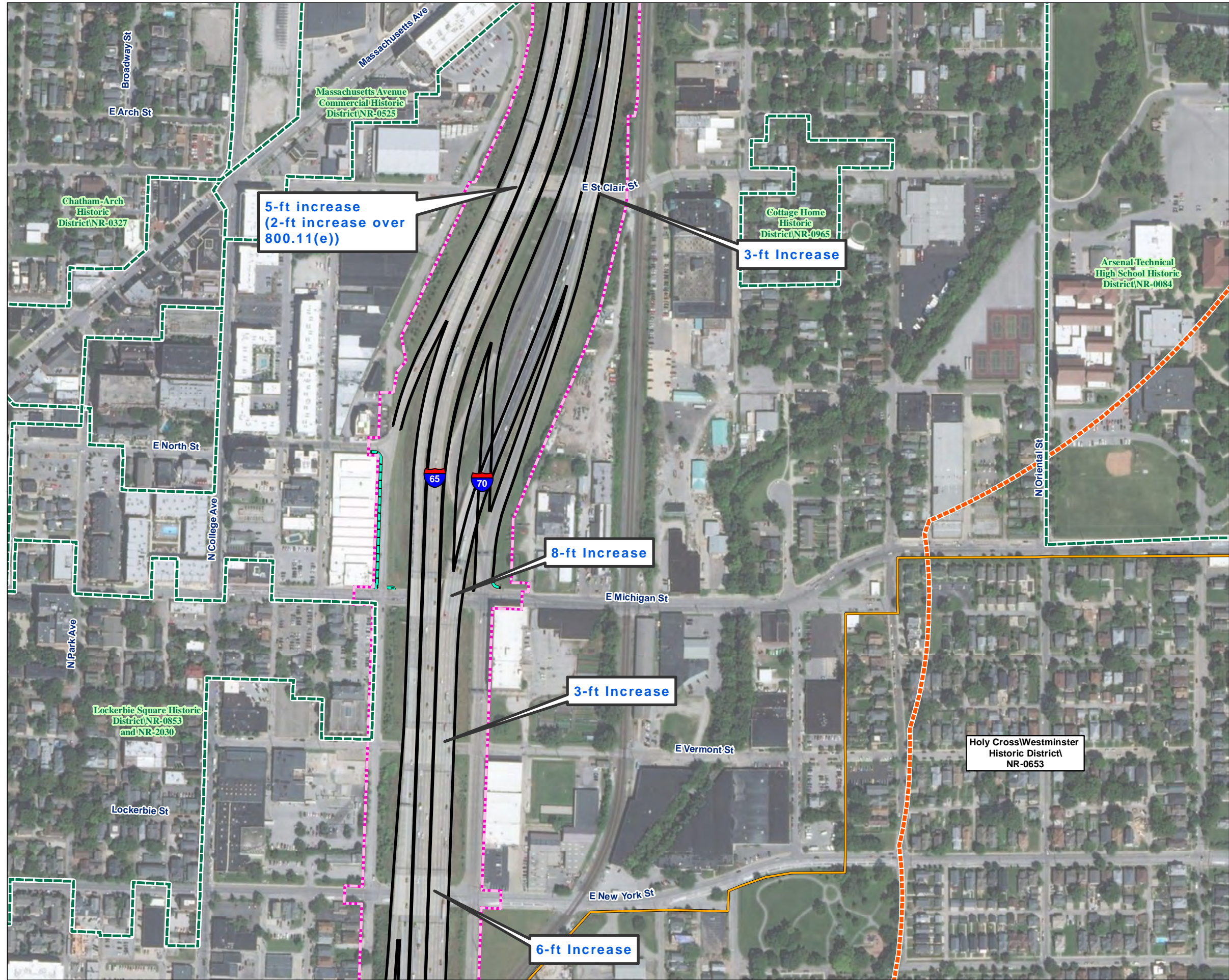


Figure 4 **Sheet 3 of 5**
Aerial photograph showing anticipated elevation changes of the North Split Project. (5 Sheets)



- North Split Project APE
- Proposed Shoulders Edge
- Proposed Sidewalk Back
- Proposed Project Limits
- NRHP eligible Historic District
- NRHP/IRHSS listed Historic District

Note: Only the affected properties/historic districts are displayed on this map.

Base: Aerial photograph 2017

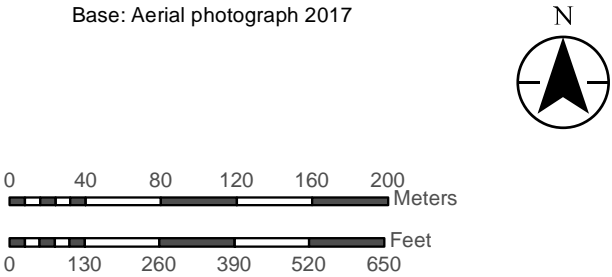
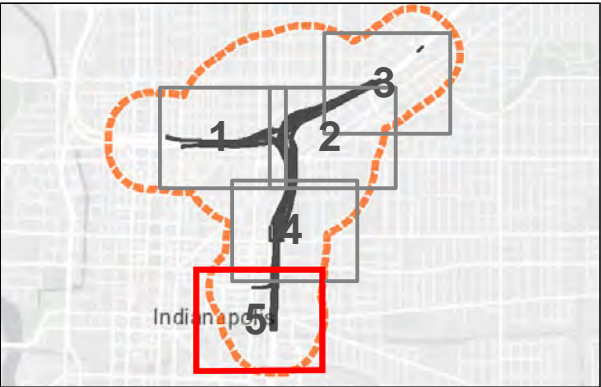
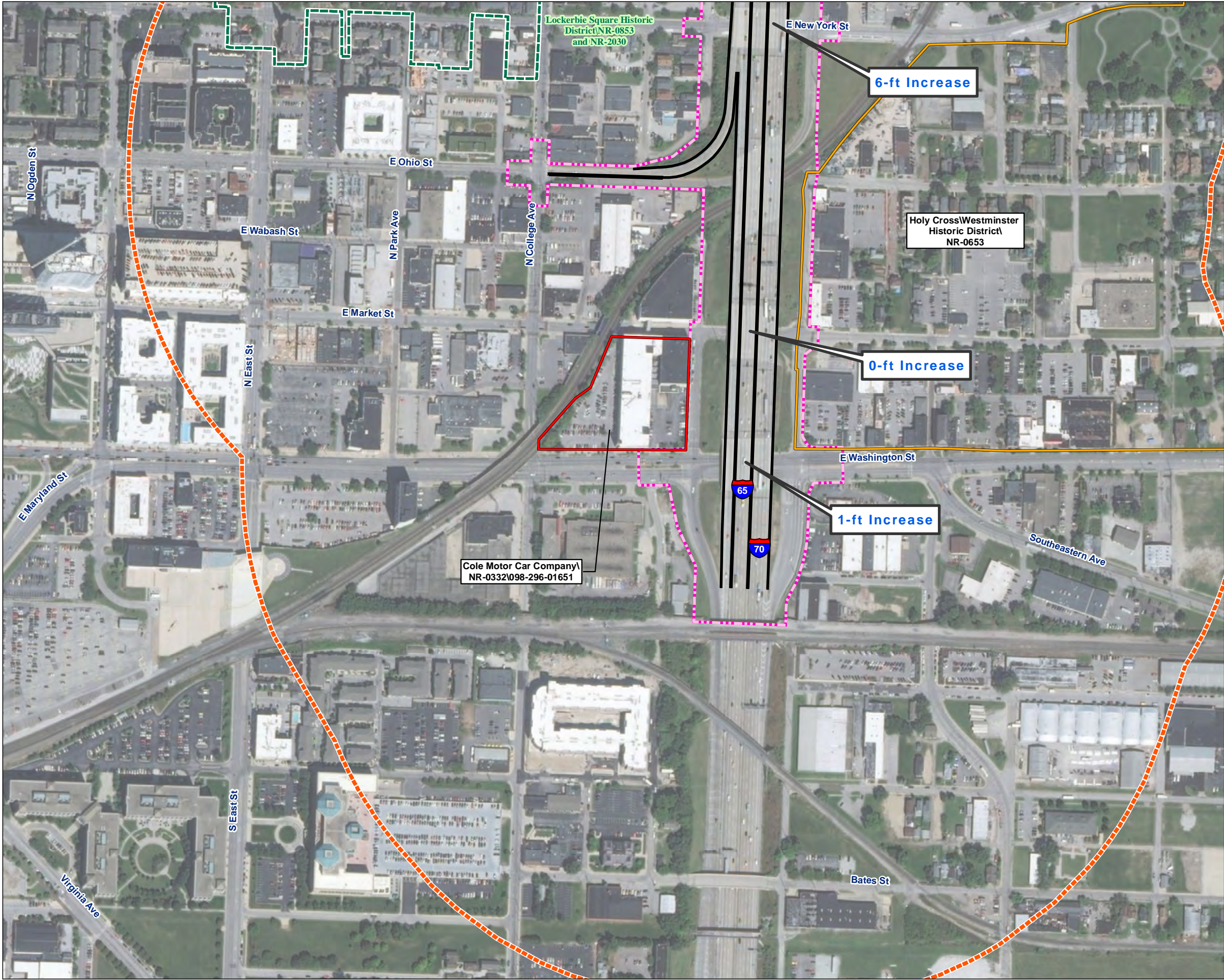


Figure 4 **Sheet 4 of 5**
Aerial photograph showing anticipated elevation changes of the North Split Project. (5 Sheets)



- North Split Project APE
- Proposed Shoulders Edge
- Proposed Project Limits
- NRHP Listed Property
- NRHP eligible Historic District
- NRHP/IRHSS listed Historic District

Note: Only the affected properties/historic districts are displayed on this map.

Base: Aerial photograph 2017

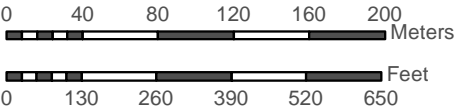


Figure 4 **Sheet 5 of 5**
Aerial photograph showing anticipated elevation changes of the North Split Project. (5 Sheets)

Section 106 Update Memo #9

Attachment D

Roadway Changes Maps

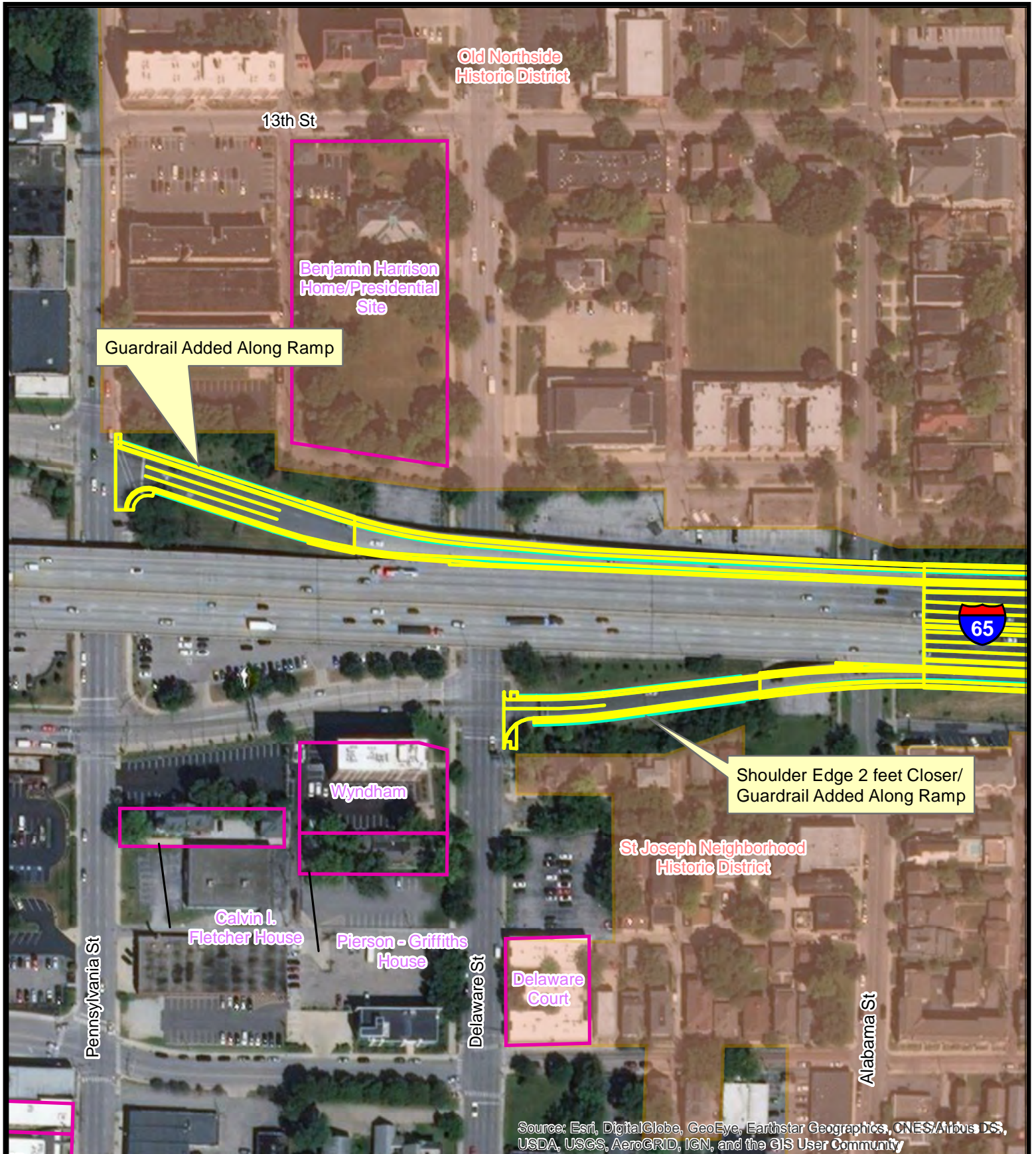


Figure D-1: Roadway Design Changes

Des No:1592385 & 1600808

Project: North Split Project

0 80 160 Feet



— Section 106 800.11(e) Design

— Current Design

□ Historic Property

□ Historic District



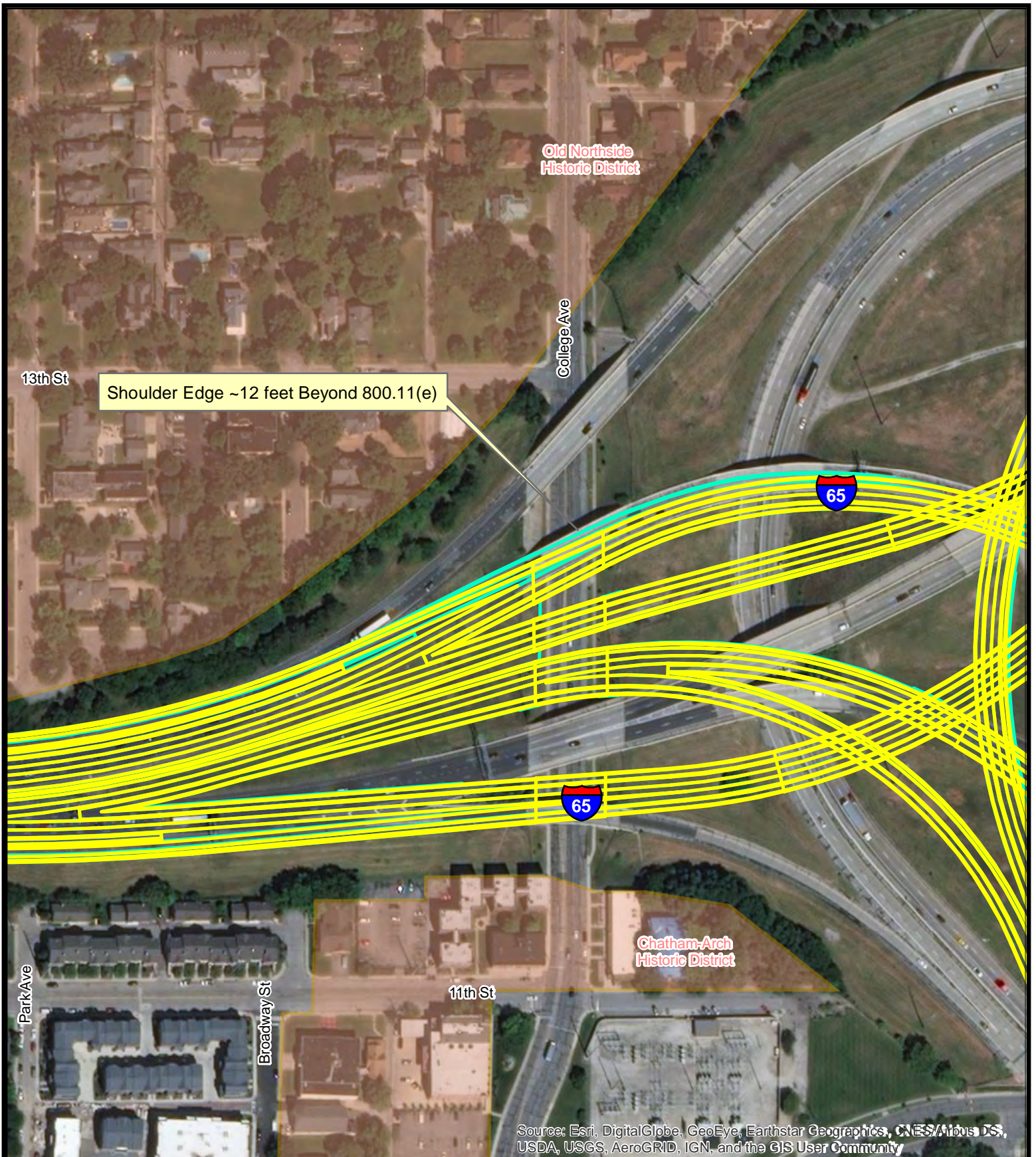


Figure D-2: Roadway Design Changes

Des No:1592385 & 1600808

Project: North Split Project

0 100 200 Feet



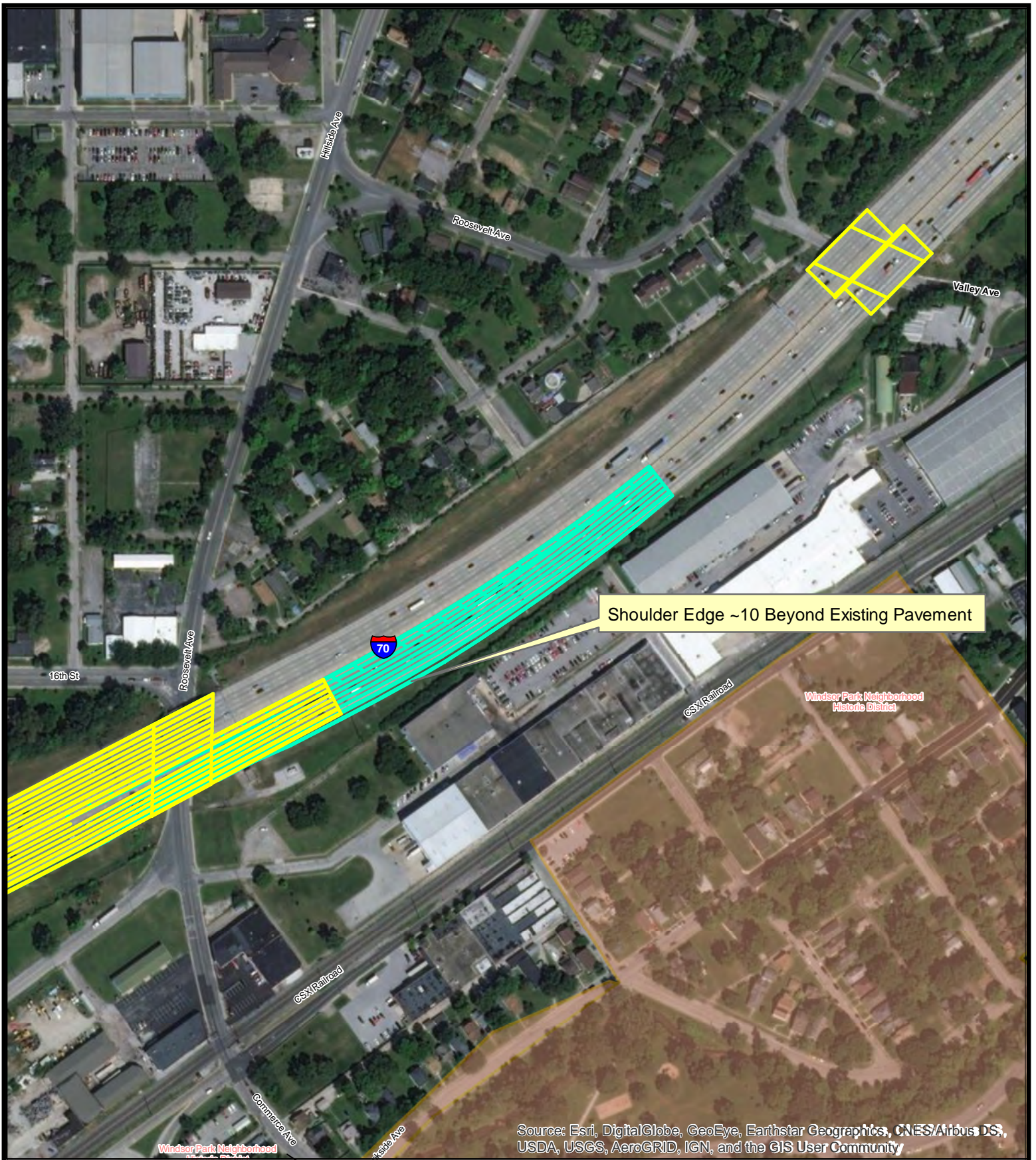
— Section 106 800.11(e) Design

— Current Design

□ Historic Property

□ Historic District





Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AeroGRID, IGN, and the GIS User Community

Figure D-3: Roadway Design Changes

Des No:1592385 & 1600808

Project: North Split Project

0 150 300 Feet



— Section 106 800.11(e) Design

— Current Design

□ Historic Property

□ Historic District





Figure D-4: Roadway Design Changes

Des No:1592385 & 1600808

Project: North Split Project

0 130 260 Feet



— Section 106 800.11(e) Design

— Current Design

□ Historic Property

□ Historic District





Figure D-5: Roadway Design Changes

Des No:1592385 & 1600808

Project: North Split Project

0 100 200 Feet



— Section 106 800.11(e) Design

— Current Design

□ Historic Property

□ Historic District



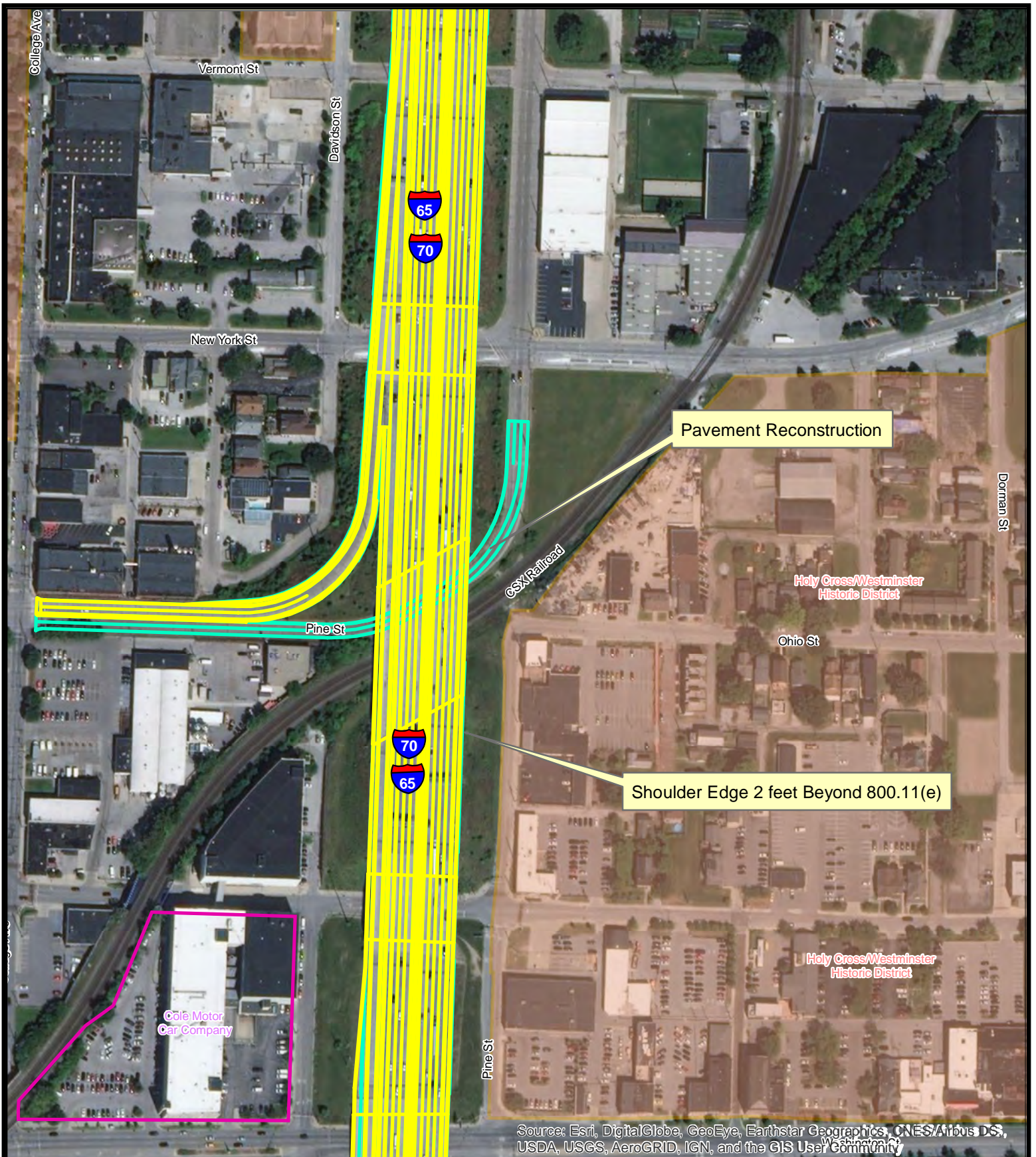


Figure D-6: Roadway Design Changes

Des No:1592385 & 1600808
 Project: North Split Project

0 120 240 Feet



- Section 106 800.11(e) Design
- Current Design
- Historic Property
- Historic District

