Historic Property Report for the I-65/I-70 North Split Interchange Reconstruction Project (Des. Nos. 1592385 and 1600808) in Indianapolis, Marion County, Indiana

By

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Lead Agency: Federal Highway Administration and Indiana Department of Transportation

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MANAGEMENT SUMMARY

ASC Group, Inc., under contract with HNTB Corporation (HNTB), has completed a historic properties report (HPR) for the proposed I-65/I-70 North Split Interchange Reconstruction Project (Des. Nos. 1592385 and 1600808) in Indianapolis, Marion County, Indiana. This report documents the identification and evaluation efforts for properties included in the Area of Potential Effects (APE) for this project. Aboveground resources located within the project APE were identified and evaluated in accordance with Section 106, National Historic Preservation Act (NHPA) of 1966, as amended, and the regulations implementing Section 106 (36 CFR Part 800).

As a result of the NHPA, as amended, and CFR Part 800, federal agencies are required to take into account the impact of federal undertakings upon historic properties in the area of the undertaking. Historic properties include buildings, structures, sites, objects, and/or districts that are eligible for or listed in the National Register of Historic Places (NRHP) and/or the Indiana Register of Historic Sites and Structures (IRHSS). All properties listed in the NRHP are automatically included in the IRHSS; however, some properties are listed only in the IRHSS. Because this project is receiving funding from the Federal Highway Administration (FHWA), it is subject to a Section 106 review.

The survey examined all buildings and structures within the APE. NRHP regulations establish a minimum age of 50 years for a building to be generally eligible for the NRHP, although for the purpose of this survey, properties built by 1971 were considered for NRHP eligibility, which include buildings that will be 50 years old at the time of the anticipated contract issuance in 2021.

All buildings and structures meeting the age criteria were photographed, recorded on maps, and evaluated for NRHP eligibility. This included:

- Ten existing NRHP-listed historic districts
- Twenty-seven individually NRHP-listed resources
- One resource determined NRHP eligible
- One IRHSS-listed historic district that is not listed in the NRHP
- Two individually IRHSS-listed resources that are not listed in the NRHP
- Two National Historic Landmarks (NHL)
- One NRHP eligible bridge
- Seven resources recommended individually eligible
- Two recommended eligible NRHP districts

The 10 NRHP-listed historic districts retain their integrity, and no change to their NRHP status is recommended. The historic district listed only in the IRHSS is recommended to be eligible for inclusion in the NRHP. The two NHL resources are located within NRHP-listed historic districts and retain a high level of integrity; no change in their NHL status is recommended. No change in the NRHP status is recommended for the individually NRHP-listed resources. One bridge has previously been determined eligible for inclusion in the NRHP; no change in its NRHP-eligible status is recommended (see list below). As a result of this study, two historic districts are recommended as eligible for inclusion in the NRHP. In addition, eight individual resources,

including one previously listed individually in the IRHSS, are recommended as eligible for inclusion in the NRHP.

NRHP-listed Historic Districts

- Herron-Morton Place Historic District
- Old Northside Historic District
- Saint Joseph Neighborhood Historic District
- Chatham-Arch Historic District
- Massachusetts Avenue Commercial Historic District
- Lockerbie Square Historic District
- Fletcher Place Historic District
- Cottage Home Historic District
- Arsenal Technical High School Historic District
- Indianapolis Park and Boulevard System Historic District

Individually NRHP-listed Resources

- Indianapolis Public Library Branch No. 6 (NR-2410; IHSSI # 098-296-01173)
- Prosser House (NR-0090; IHSSI # 098-296-01219)
- Bals-Wocher House (NR-0146; IHSSI # 098-296-01375)
- Wyndham (NR-0616.33; IHSSI # 098-296-01367)
- Pierson-Griffiths House (Kemper House) [NR-0203; IHSSI # 098-296-01368]
- Calvin I. Fletcher House (NR-0694; IHSSI # 098-296-01369)
- Pennsylvania Apartments (NR-0616.26; IHSSI # 098-296-01379)
- The Myrtle Fern (NR-0616.25; IHSSI # 098-296-01389)
- The Shelton (NR-0616.23; IHSSI # 098-296-01390)
- Cathcart Apartments (NR-0616.09; IHSSI # 098-296-01391)
- Lodge Apartments (NR-0616.19; IHSSI # 098-296-01392)
- Plaza Apartments (NR-0616.27; IHSSI # 098-296-01393)
- The Ambassador (NR-0616.03; IHSSI # 098-296-01394)
- Central Library of Indianapolis-Marion County Public Library (NR-0085; IHSSI # 098-296-01395)
- The Burton (NR-0616.08; IHSSI # 098-296-01396)
- The Vera and The Olga (NR-0725; IHSSI # 098-296-01415)
- Independent Turnverein (NR-0641; IHSSI # 098-296-01428)
- Cole Motor Car Company (NR-0332; IHSSI # 098-296-01651)
- Gaseteria, Inc. (NR-2266)
- Manchester Apartments (NR-1406)
- Sheffield Inn (NR-1373)
- Delaware Court (NR-0616.11; IHSSI # 098-296-01370)
- The Spink (Renaissance Tower Historic Inn) [NR-0616.28; IHSSI # 098-296-01385]
- William Buschman Block (NR-0897; IHSSI # 098-296-01353)

- Morris-Butler House (NR-2027; IHSSI # 098-296-14219)
- John W. Schmidt House (The Propylaeum) [NR-2043; IHSSI # 098-296-14063]
- Pearson Terrace (NR-0695; IHSSI # 098-296-01373)

NRHP Determined Eligible Resource

• Martin Luther King, Jr. Park

IRHSS Listed Resources

- School #27–Charity Dye Elementary School (NR-1560; IHSSI # 098-296-01309)
- General Motors Buick Showroom Building (NR-0956)
- Holy Cross/Westminster Historic District

National Historic Landmarks (NHL)

- Benjamin Harrison Home/Presidential Site (NR-2066; IHSSI # 098-296-14057)
- James Whitcomb Riley House (NR-2067; IHSSI # 098-296-20038)

NRHP Eligible Bridge

Marion County Bridge No. 2520L; NBI No. 4900233

Individual Resources Recommended Eligible

- John Hope School No. 26 (IHSSI # 098-296-01212)
- James E. Roberts School No. 97 (IHSSI # 098-296-01220)
- School #27–Charity Dye Elementary School (NR-1560; IHSSI # 098-296-01309)
- Knights of Pythias (IHSSI # 098-296-01378)
- Fame Laundry (IHSSI # 098-296-01421)
- Stutz Motor Car Company (IHSSI # 098-296-01426)
- St. Rita's Catholic Church Parish Complex (AL062)

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- Windsor Park Neighborhood Historic District

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INTRODUCTION

ASC Group, Inc., under contract with HNTB, has completed an HPR for the proposed I-65/I-70 North Split Interchange Reconstruction Project (Des. Nos. 1592385 and 1600808) in Indianapolis, Center Township, Marion County, Indiana (Figure 1). The anticipated project includes the following elements:

- 1. the reconstruction of the North Split interchange;
- 2. reconfiguration of the I-65 exist/entrance ramps along 11th and 12th Streets;
- 3. rehabilitation, replacement, and widening of 32 bridges within the project area;
- 4. reconstruction of the pavement throughout the project area; and
- 5. addition of through lane(s).
- 6. Traffic signal modifications along I-65 westbound at 12th Street and Pennsylvania Street; I-65 westbound at 12th Street and Illinois Street; I-65 eastbound at 11th Street and Delaware Street; I-65/I-70 at Pine Street and Michigan Street; and I-65/I-70 at Ohio Street and College Avenue.

This project is located in downtown Indianapolis and land use in proximity of the project area is a developed transportation corridor adjoining established historic neighborhoods and commercial and industrial areas (Photos 1–10). The majority of the building stock in the APE was built between the mid-nineteenth and the mid-twentieth centuries. The Area of Potential Effects (APE) consists of an irregularly shaped area including the construction limits and an area approximately 0.25–0.5 mile around the construction limits of the project, with the distance varying based on the view shed (Figures 2 and 3).

The purpose of this investigation is to provide information for compliance with Section 106 of the NHPA of 1966, as amended. The survey was completed in accordance with the *Indiana Cultural Resources Manual* (Indiana Department of Transportation [INDOT] 2014). The goals of this survey were to identify and document all aboveground resources in the APE and to determine if any of the identified resources might be eligible for inclusion in the National Register of Historic Places (NRHP). The evaluation of eligibility follows the NRHP criteria for evaluation (Andrus 1995).

This report details the results of the records check, the fieldwork methods, and the recommendations of the survey. Leah J. Konicki conducted the records check and served as principal investigator. She also conducted and supervised the survey fieldwork and evaluated the

NRHP eligibility of all architectural resources. Ms. Konicki meets the Secretary of the Interior's Professional Qualifications Standards. Additional field personnel included Douglas Terpstra, James Martin, Kristi Martin, Clinton Kelly, and Erin Donovan. The report was written by Leah J. Konicki and Douglas Terpstra. Figures were completed by Tina Davis and Jeremy Thornburg.



Photo 1. Looking north toward project area along N. Alabama Street at E. 11th Street.



Photo 2. Looking north toward project area along Central Avenue at Fort Wayne Avenue.



Photo 3. Looking south toward project area along N. College Avenue at E. 14th Street.



Photo 4. Looking south toward project area along Lewis Street south of E. 16th Street.



Photo 5. Looking east toward project area along E. St. Clair Street east of N. College Avenue.



Photo 6. Looking southeast toward project area along E. Michigan Street at Fulton Street.

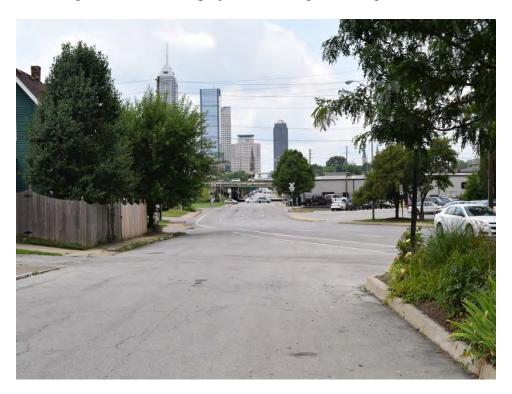


Photo 7. Looking west toward project area along E. New York Street at Dorman Street.



Photo 8. Looking east toward project area along E. Ohio Street at N. Park Avenue.

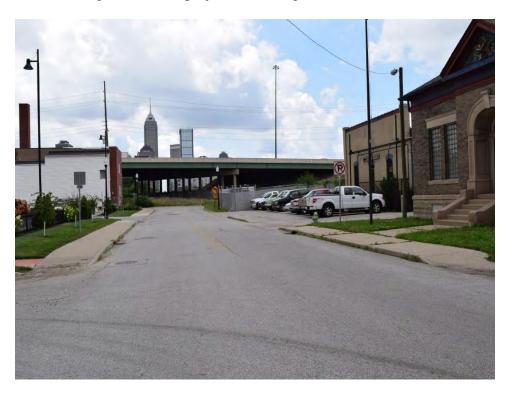
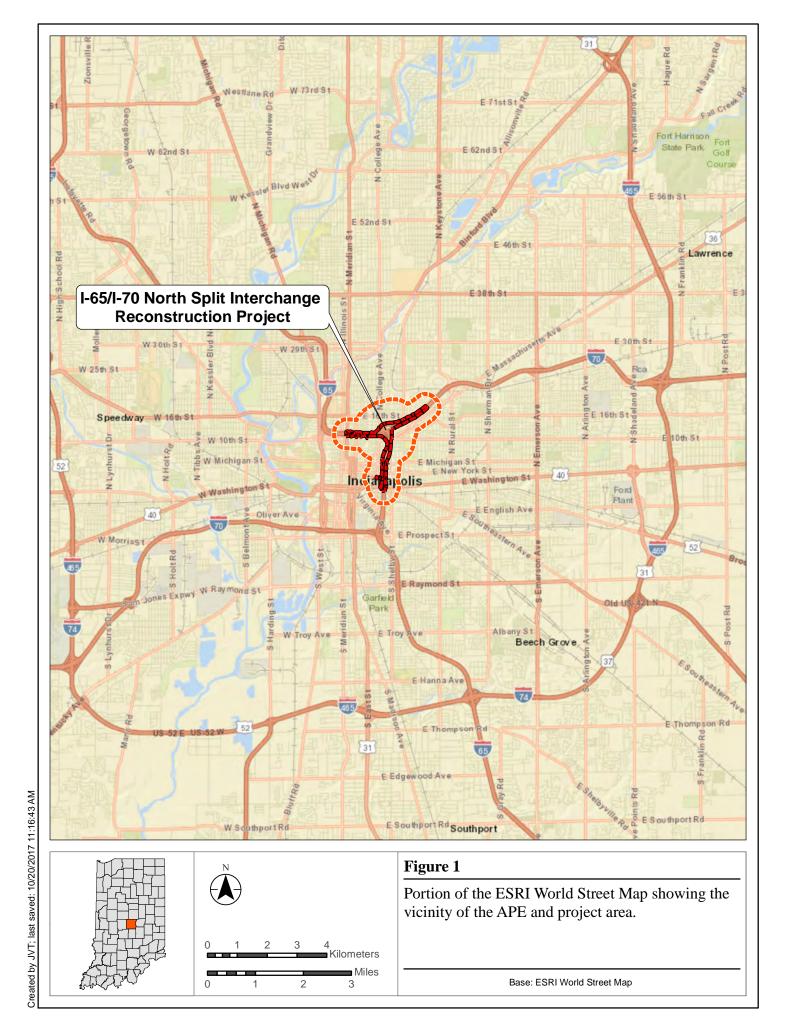
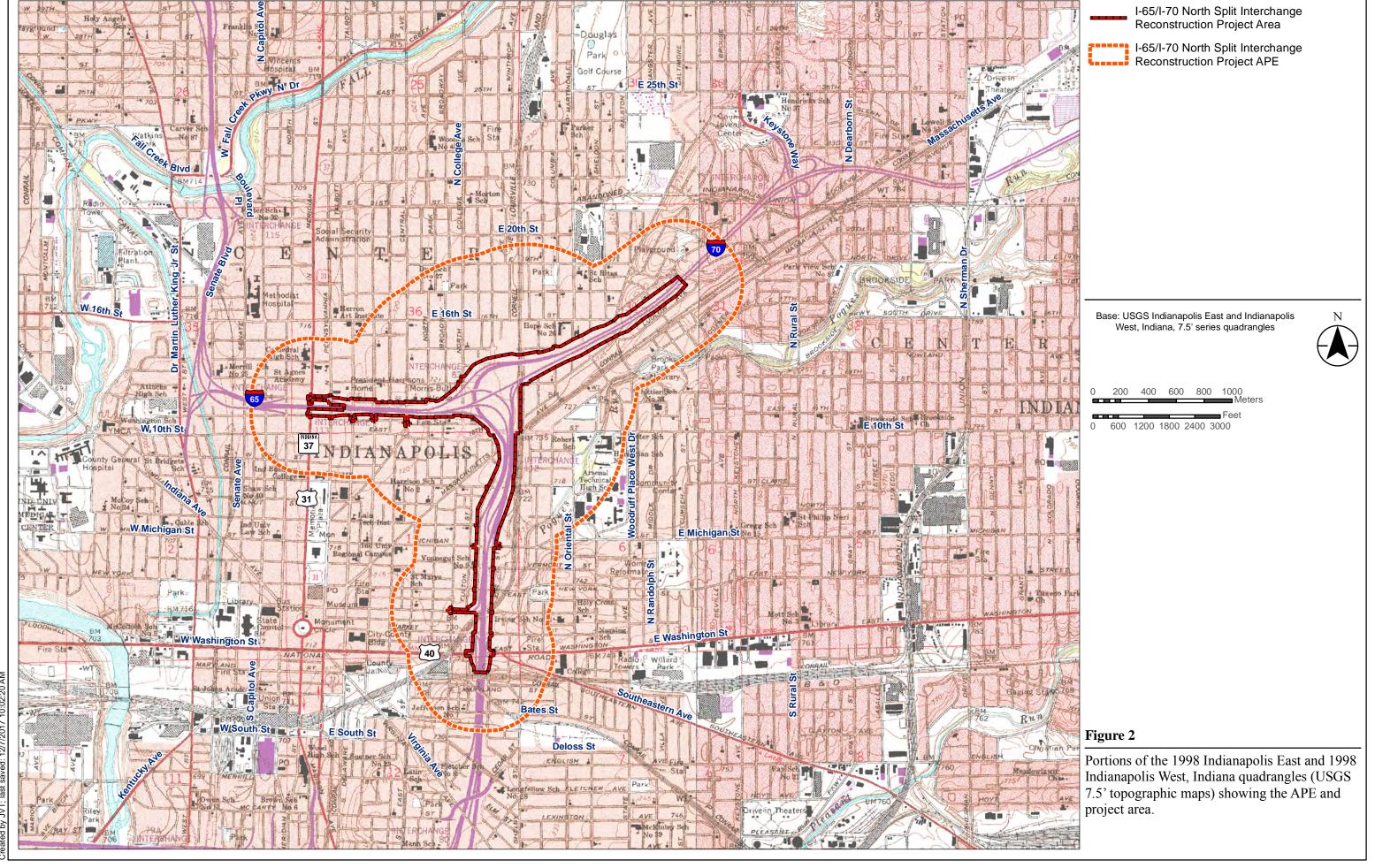


Photo 9. Looking west toward project area along E. Ohio Street at Herman Street.



Photo 10. Looking west toward project area along E. Washington Street from Southeastern Avenue.





RECORDS CHECK

The records check was conducted using data available at the offices of the DNR-Division of Historic Preservation and Archaeology (DNR-DHPA) and the NRHP database online. The records check examined the APE for previously identified resources included in the NRHP, the Indiana Register of Historic Sites and Structures (IRHSS), properties included in the Indiana Historic Sites and Structures Inventory (IHSSI), cemeteries, and historic bridges.

The latest IHSSI survey of properties in Center Township, Marion County was completed in 1991. The IHSSI has been a continuing program of the Indiana State Historic Preservation Officer (SHPO) since 1975. Evaluations and ratings of each individual property represent the opinions of the surveyors and consultants; any final decisions on the NRHP eligibility of properties are made by the Indiana SHPO. Data within the inventory reflects information at a specific point in time; it is expected that further research will result in additions and corrections to the IHSSI. The significance of each property was evaluated by a professional architectural historian and was assessed in terms of its historical significance, architectural merit, and integrity before being given one of four ratings—Outstanding, Notable, Contributing, or Non-contributing.

A rating of Outstanding means that the property has enough historic or architectural significance that it is already listed or should be considered for listing in the NRHP.

A rating of Notable means that the property did not quite merit a rating of Outstanding, but still is above average in its architectural or historical importance. Further research or investigation may reveal that the property could be eligible for the NRHP.

A rating of Contributing means that the property meets the basic inventory criteria, but it is not important enough to be considered eligible for the NRHP individually. Such resources are important to the area's historic fabric and can be listed in the NRHP if they are part of a historic district. However, a property can be rated as Contributing even if it is not located in a listed or eligible NRHP historic district.

Properties with a rating of Non-contributing were not included in the IHSSI unless they were within the boundaries of a NRHP-listed or NRHP-eligible historic district. Non-contributing buildings are generally properties less than 50 years or age or are older properties that have been severely altered and do not have sufficient historic integrity to meet the basic inventory criteria.

Usually, previously inventoried resources rated Contributing in the IHSSI are included in the HPR and identified by their IHSSI number. However, the Center Township, Marion County Interim Report states, "Because of the heavy concentration of contributing properties in Center Township, they are not included in this publication. The contributing forms, however, are on file at the Indianapolis Historic Preservation Commission. Contributing properties which are part of historic districts are included in the Interim Report" (Historic Landmarks Foundation of Indiana [HLFI] 1991). Following INDOT-CRO guidance, all resources considered Contributing by the ASC Group architectural historian received an Architectural Location number (AL00X) in the HPR. A total of 67 properties that do not contribute to a historic district but merit a rating of Contributing were identified within the APE. Most of these are located outside of historic districts (Figure 4, Sheets 1–10; Appendix A).

According to available data, there are 10 NRHP-listed historic districts (Table 1); 27 individually listed NRHP-listed properties that are outside of NRHP- and IRHSS-listed historic districts (Table 2); one NRHP determined eligible resource (Table 3); three IRHSS-listed properties that are not also listed in the NRHP, including one historic district (Table 4); two National Historic Landmarks within the APE (Table 5). In addition, SHAARD lists six historic bridges within the APE; three of these have been demolished (Table 6). A seventh historic bridge not included in SHAARD is also listed on Table 6. There are seven recommended NRHP-eligible resources (Table 7) and two recommended NRHP-eligible historic districts (Table 8). An overview of these resources is depicted on Figure 4 (Sheets 1–10).

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¹ Two of the Contributing properties, along with one Outstanding property (IHSSI # 098-296-01220), are Indianapolis public school buildings within the NRHP boundary of the Arsenal Technical High School Historic District, but these buildings are not part of the original Arsenal or the high school. The NRHP nomination only briefly mentions their presence and does not indicate whether or not they contribute to the historic district. Given their ambiguous status and their lack of connection to the original Arsenal or the Arsenal Technical High School, they have been treated in this report independently of the historic district.